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OFFICE WEST WINGINIA SECRETARY OF STATE

WEST VIRGINIA LEGISLATURE

FIRST REGULAR SESSION, 2009

ENROLLED

FOR House Bill No. 3195

(By Delegates Argento, Boggs, Craig, Hatfield, Perdue, Pethtel and Williams)

Passed April 11, 2009

In Effect from Passage

ENROLLEDED

2009 MAY 11 PM 5: 25 COMMITTEE SUBSTITUTE

FOR

OFFICE WEST VIRGINIA SECRETARY OF STATE

H. B. 3195

(By Delegates Argento, Boggs, Craig, Hatfield, Perdue, Pethtel and Williams)

[Passed April 11, 2009; in effect from passage.]

AN ACT to amend and reenact §16-1-4 of the Code of West Virginia, 1931, as amended, relating to rule-making authority of the Secretary of the Department of Health and Human Resources; authorizing legislative and emergency rules to establish a funding mechanism for state aid for local health departments and to basic public health services funds.

Be it enacted by the Legislature of West Virginia:

That §16-1-4 of the Code of West Virginia, 1931, as amended, be amended and reenacted to read as follows:

ARTICLE 1. STATE PUBLIC HEALTH SYSTEM.

§16-1-4. Proposal of rules by the secretary.

- 1 The secretary may propose rules in accordance with the
- 2 provisions of article three, chapter twenty-nine-a of this code
- 3 that are necessary and proper to effectuate the purposes of
- 4 this chapter. The secretary may appoint or designate
- 5 advisory councils of professionals in the areas of hospitals,
- 6 nursing homes, barbers and beauticians, postmortem
- 7 examinations, mental health and mental retardation centers
- 8 and any other areas necessary to advise the secretary on rules.
- 9 The rules may include, but are not limited to, the 10 regulation of:
- 11 (a) Land usage endangering the public health: *Provided*, 12 That no rules may be promulgated or enforced restricting the subdivision or development of any parcel of land within 13 which the individual tracts, lots or parcels exceed two acres 14 15 each in total surface area and which individual tracts, lots or 16 parcels have an average frontage of not less than one hundred fifty feet even though the total surface area of the tract, lot or 17 18 parcel equals or exceeds two acres in total surface area, and 19 which tracts are sold, leased or utilized only as single-family 20 dwelling units. Notwithstanding the provisions of this subsection, nothing in this section may be construed to abate 21 22 the authority of the department to: (1) Restrict the 23 subdivision or development of a tract for any more intense or 24 higher density occupancy than a single-family dwelling unit; 25 (2) propose or enforce rules applicable to single-family dwelling units for single-family dwelling unit sanitary 26 sewerage disposal systems; or (3) restrict any subdivision or 27 development which might endanger the public health, the 28 29 sanitary condition of streams or sources of water supply;
- 30 (b) The sanitary condition of all institutions and schools, 31 whether public or private, public conveyances, dairies, 32 slaughterhouses, workshops, factories, labor camps, all other 33 places open to the general public and inviting public

- 34 patronage or public assembly, or tendering to the public any
- 35 item for human consumption and places where trades or
- 36 industries are conducted;

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37 (c) Occupational and industrial health hazards, the 38 sanitary conditions of streams, sources of water supply, 39 sewerage facilities and plumbing systems and the 40 qualifications of personnel connected with any of those 41 facilities, without regard to whether the supplies or systems 42 are publicly or privately owned; and the design of all water 43 systems, plumbing systems, sewerage systems, sewage 44 treatment plants, excreta disposal methods and swimming 45 pools in this state, whether publicly or privately owned;

(d) Safe drinking water, including:

- (1) The maximum contaminant levels to which all public water systems must conform in order to prevent adverse effects on the health of individuals and, if appropriate, treatment techniques that reduce the contaminant or contaminants to a level which will not adversely affect the health of the consumer. The rule shall contain provisions to protect and prevent contamination of wellheads and well fields used by public water supplies so that contaminants do not reach a level that would adversely affect the health of the consumer;
- 57 (2) The minimum requirements for: Sampling and 58 testing; system operation; public notification by a public water system on being granted a variance or exemption or 59 upon failure to comply with specific requirements of this 60 section and rules promulgated under this 61 recordkeeping; laboratory certification; as well as procedures 62 63 and conditions for granting variances and exemptions to 64 public water systems from state public water systems rules; 65 and

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- 66 (3) The requirements covering the production and 67 distribution of bottled drinking water and may establish 68 requirements governing the taste, odor, appearance and other 69 consumer acceptability parameters of drinking water;
- 70 (e) Food and drug standards, including cleanliness, 71 proscription of additives, proscription of sale and other requirements in accordance with article seven of this chapter 72 73 as are necessary to protect the health of the citizens of this 74 state;
- (f) The training and examination requirements for emergency medical service attendants and emergency medical care technician-paramedics; the designation of the health care facilities, health care services and the industries and occupations in the state that must have emergency medical service attendants and emergency medical care technician-paramedics employed and the availability, 82 communications and equipment requirements with respect to emergency medical service attendants and to emergency medical care technician-paramedics: *Provided*, That any regulation of emergency medical service attendants and emergency medical care technician-paramedics may not 86 exceed the provisions of article four-c of this chapter;
- (g) The health and sanitary conditions of establishments 88 89 commonly referred to as bed and breakfast inns. purposes of this article, "bed and breakfast inn" means an 90 91 establishment providing sleeping accommodations and, at a 92 minimum, a breakfast for a fee: *Provided*. That the secretary 93 may not require an owner of a bed and breakfast providing 94 sleeping accommodations of six or fewer rooms to install a 95 restaurant-style or commercial food service facility: 96 Provided, however, That the secretary may not require an 97 owner of a bed and breakfast providing sleeping 98 accommodations of more than six rooms to install a

- 99 restaurant-type or commercial food service facility if the 100 entire bed and breakfast inn or those rooms numbering above 101 six are used on an aggregate of two weeks or less per year;
- 102 (h) Fees for services provided by the Bureau for Public 103 Health including, but not limited to, laboratory service fees, 104 environmental health service fees, health facility fees and 105 permit fees;
- 106 (i) The collection of data on health status, the health 107 system and the costs of health care;

(i) Opioid treatment programs duly licensed and

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109 operating under the requirements of chapter twenty-seven of 110 this code. The Health Care Authority shall develop new 111 certificate of need standards, pursuant to the provisions of 112 article two-d of this chapter, that are specific for opioid 113 treatment program facilities. No applications for a certificate 114 of need for opioid treatment programs shall be approved by the Health Care Authority as of the effective date of the 2007 115 The secretary shall 116 amendments to this subsection. 117 promulgate revised emergency rules to govern licensed 118 programs: Provided, That there is a moratorium on the 119 licensure of new opioid treatment programs that do not have 120 a certificate of need as of the effective date of the 2007 121 amendments to this subsection, which shall continue until the 122 Legislature determines that there is a necessity for additional 123 opioid treatment facilities in West Virginia. The secretary 124 shall file revised emergency rules with the Secretary of State 125 to regulate opioid programs in compliance with subsections 126 (1) through (9), inclusive, of this section: *Provided*, however, 127 That any opioid treatment program facility that has received 128 a certificate of need pursuant to article two-d, of this chapter 129 by the Health Care Authority shall be permitted to proceed to 130 license and operate the facility. All existing opioid treatment 131 programs shall be in compliance within one hundred eighty

- days of the effective date of the revised emergency rules as
- 133 required herein. The revised emergency rules shall provide at
- 134 a minimum:

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- 135 (1) That the initial assessment prior to admission for entry into 136 the opioid treatment program shall include an initial drug test to 137 determine whether an individual is either opioid addicted or 138 presently receiving methadone for an opioid addiction from 139 another opioid treatment program. The patient may be admitted 140 to the program if there is a positive test for either opioids or 141 methadone or there are objective symptoms of withdrawal, or 142 both, and all other criteria set forth in the rule for admission into 143 an opioid treatment program are met: *Provided*, That admission 144 to the program may be allowed to the following groups with a 145 high risk of relapse without the necessity of a positive test or the 146 presence of objective symptoms: Pregnant women with a history 147 of opioid abuse, prisoners or parolees recently released from 148 correctional facilities, former clinic patients who have 149 successfully completed treatment but who believe themselves to 150 be at risk of imminent relapse and HIV patients with a history of 151 intravenous drug use.
 - (2) That within seven days of the admission of a patient, the opioid treatment program shall complete an initial assessment and an initial plan of care. Subsequently, the opioid treatment program shall develop a treatment plan of care by the thirtieth day after admission and attach to the patient's chart no later than five days after such plan is developed. The treatment plan is to reflect that detoxification is an option for treatment and supported by the program.
- (3) That each opioid treatment program shall report and provide statistics to the Department of Health and Human Resources at least semiannually which includes the total number of patients; the number of patients who have been continually receiving methadone treatment in excess of two

- years, including the total number of months of treatment for each such patient; the state residency of each patient; the number of patients discharged from the program, including the total months in the treatment program prior to discharge and whether the discharge was for:
- 171 (A) Termination or disqualification;
- (B) Completion of a program of detoxification;
- 173 (C) Voluntary withdrawal prior to completion of all 174 requirements of detoxification as determined by the opioid 175 treatment program; or
- 176 (D) An unexplained reason.
- 177 (4) That random drug testing of patients be conducted during the course of treatment. For purposes of these rules, 178 179 random drug testing shall mean that each patient of an opioid treatment program facility has a statistically equal chance of 180 181 being selected for testing at random and at unscheduled 182 times. Any refusal to participate in a random drug test shall 183 be considered a positive test: Provided. That nothing 184 contained in this section or the legislative rules promulgated 185 in conformity herewith will preclude any opioid treatment 186 program from administering such additional drug tests as 187 determined necessary by the opioid treatment program.
- 188 (5) That all random drug tests conducted by an opioid 189 treatment program shall, at a minimum, test for the 190 following:
- 191 (A) Opiates, including oxycodone at common levels of dosing;

- 193 (B) Methadone and any other medication used by the 194 program as an intervention;
- 195 (C) Benzodiazepine including diazepam, lorazepan, 196 clonazepam and alprazolam;
- 197 (D) Cocaine;
- 198 (E) Methamphetamine or amphetamine; and
- 199 (F) Other drugs determined by community standards, 200 regional variation or clinical indication.
- A positive test is a test that results in the presence of any drug or substance listed in this schedule and any other drug or substance prohibited by the opioid treatment program;
- 204 (6) That a positive drug test result after the first six 205 months in an opioid treatment program shall result in the 206 following:
- 207 (A) Upon the first positive drug test result, the opioid 208 treatment program shall:
- 209 (1) Provide mandatory and documented weekly 210 counseling to the patient, which shall include weekly 211 meetings with a counselor who is licensed, certified or 212 enrolled in the process of obtaining licensure or certification 213 in compliance with the rules and on staff at the opioid 214 treatment program;
- 215 (2) Immediately revoke the take home methadone 216 privilege for a minimum of thirty days; and
- 217 (B) Upon a second positive drug test result within six 218 months of a previous positive drug test result, the opioid 219 treatment program shall:

- 220 (1) Provide mandatory and documented weekly 221 counseling, which shall include weekly meetings with a 222 counselor who is licensed, certified or enrolled in the process 223 of obtaining licensure or certification in compliance with the 224 rules and on staff at the opioid treatment program;
- 225 (2) Immediately revoke the take-home methadone 226 privilege for a minimum of sixty days; and
- 227 (3) Provide mandatory documented treatment team 228 meetings with the patient.
- (C) Upon a third positive drug test result within a period of six months the opioid treatment program shall:
- 231 (1) Provide mandatory and documented weekly 232 counseling, which shall include weekly meetings with a 233 counselor who is licensed, certified or enrolled in the process 234 of obtaining licensure or certification in compliance with the 235 rules and on staff at the opioid treatment program;
 - (2) Immediately revoke the take-home methadone privilege for a minimum of one hundred twenty days; and

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- (3) Provide mandatory and documented treatment team meetings with the patient which will include, at a minimum: The need for continuing treatment; a discussion of other treatment alternatives; and the execution of a contract with the patient advising the patient of discharge for continued positive drug tests.
- (D) Upon a fourth positive drug test within a six-month period, the patient shall be immediately discharged from the opioid treatment program or, at the option of the patient, shall immediately be provided the opportunity to participate in a twenty-one day detoxification plan, followed by immediate discharge from the opioid treatment program.

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- 250 (7) That the opioid treatment program must report and 251 provide statistics to the Department of Health and Human 252 Resources demonstrating compliance with the random drug test rules including confirmation that: 253
- 254 (A) The random drug tests were truly random in regard 255 to both the patients tested and to the times random drug tests 256 were administered by lottery or some other objective standard 257 so as not to prejudice or protect any particular patient.
- 258 (B) The total number and the number of positive results; 259 and
- 260 (C) The number of expulsions from the program.
- (8) That all opioid treatment facilities be open for 261 business seven days per week: Provided, That the opioid 262 treatment center may be closed for eight holidays and two 263 264 training days per year.
- (9) That the Office of Health Facility Licensure and Certification develop policies and procedures in conjunction with the Board of Pharmacy that will allow access to the 268 Prescription Drug Registry maintained by the Board of 269 Pharmacy before administration of methadone or other 270 treatment in an opioid treatment program, after any positive 271 drug test, and at each ninety-day treatment review to ensure 272 the patient is not seeking prescription medication from 273 multiple sources.
- 274 (k) The secretary shall propose a rule for legislative approval in accordance with the provisions of article three, 275 276 chapter twenty-nine-a or this code for the distribution of state 277 aid to local health departments and basic public health 278 services funds.

- (1) The rule shall include the following provisions:
- 280 (A) Base allocation amount for each county;
- (B) Establishment and administration of an emergency fund of no more than two percent of the total annual funds of which unused amounts are to be distributed back to local boards of health at the end of each fiscal year;
- 285 (C) A calculation of funds utilized for state support of local health departments;
- 287 (D) Distribution of remaining funds on a per capita 288 weighted population approach which factors coefficients for 289 poverty, health status, population density and health 290 department interventions for each county and a coefficient 291 which encourages counties to merge in the provision of 292 public health services;
- 293 (E) A hold-harmless provision to provide that each local 294 health department receives no less in state support for a 295 period of three years beginning in the 2009 budget year.
- 296 (2) The Legislature finds that an emergency exists and, 297 therefore, the secretary shall file an emergency rule to 298 implement the provisions of this section pursuant to the 299 provisions of section fifteen, article three, chapter twenty-300 nine-a of this code. The emergency rule is subject to the 301 prior approval of the Legislative Oversight Commission on 302 Health and Human Resources Accountability prior to filing 303 with the Secretary of State.
- 304 (l) Other health-related matters which the department is 305 authorized to supervise and for which the rule-making 306 authority has not been otherwise assigned.

That Joint Committee on Enrolled Bills hereby certifies that the
foregoing bill is correctly enrolled.
Chairman Senate Committee
Nann Welle
Chairman House Committee
Originating in the House.
In effect from passage.
Warsell Walnut
Clerk of the Senate
Clerk of the House of Delegates
al Ray Tombeli
President of the Senate
The The
Speaker of the House of Delegates
The within is approved this the 1/ta
day of, 2009.
bet/buchin #
Governor

PRESENTED TO THE GOVERNOR

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Time